WES MOORE
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ARUNA MILLER
Lieutenant Governor

Maryland
GOVERNOR'S OFFICE OF CRIME PREVENTION AND POLICY

DOROTHY LENNIG
Executive Director

Justice Reinvestment Local Government Commission Agenda
Wednesday, October 2, 2024 · 10:00 – 11:00 am

Google Meet joining info
Video call link: https://meet.google.com/iqx-tjnu-edi
Or dial: (US) +1 515-518-4843 PIN: 564 937 360#
More phone numbers: https://tel.meet/iqx-tjnu-edi?pin=1470322276984

Attendees:

- St. Mary's, Warden Mary Ann Thompson, *Chair*
- Allegany, Captain Daniel Lasher
- Anne Arundel, Administrator Michael Borgese
- ~~Baltimore City, Stefanie Mavronis~~
- Baltimore, Director Walt Pesterfield
- Calvert, Captain Timothy Fridman
- Caroline, Warden Charles Scott
- Carroll, Major Dennis Harmon
- Cecil, Lieutenant William Jolly
- Charles, Director Ryan Ross
- ~~Dorchester, Don Satterfield, Interim Director~~
- ~~Frederick, Assistant Director Randy Martin~~
- ~~Garrett, State's Attorney Christian Mash, Esq.~~
- ~~Harford, Captain Wayne Rumsey~~
- Howard, Director Margaret Chippendale
- ~~Kent, Warden Herbert Dennis~~
- Montgomery, Director Ben Stevenson
- ~~Prince George's, VACANT~~
- Queen Anne's, Warden LaMonte Cooke
- ~~Somerset, Captain Billy Bradford~~
- ~~Talbot, Deputy Director Joseph Hughes~~
- ~~Washington, Maylon Campher~~
- ~~Wicomico, Director Timothy R. Bozman~~
- ~~Worcester, State's Attorney Kris Heiser, Esq.~~

Minutes:

- **Welcome and Opening Remarks - Warden Mary Ann Thompson, Chair, Local Government Commission**

- **Roll Call - Brandi Cahn, Assistant Director, Justice Reinvestment, Governor's Office of Crime Prevention and Policy (GOCPP)**

- **GOCPP Updates, Brandi Cahn**
    - Introduced new Justice Reinvestment Coordinator, Lindsey McCullough. She will be staffing this board and is the point of contact going forward.
    - Briefly discussed the revitalization of the JRA Newsletter and gave information on how to submit – either reach out to Lindsey McCullough or send through Google Form link.
    - **Performance Incentive Grant Fund Updates**
        - **Performance measures**
            - PIGF mandates this board to come up with performance measures and priorities for the NOFA. Assistant Director Cahn wants to make sure the most significant data from local programming is being captured to justify spending.
            - Cahn will share the presentation slides with board members for their reference.
            - Lists performance measures for each FY26 initiative category (*See slide deck.*):
                - Reentry & alternatives to incarceration
                - Behavioral health
                - Behavioral health in corrections
                - Victim services - AIPs
                - Victim services - other
        - **Priority areas**
            - Lists current priorities for FY26 *(See slide deck.)*.
            - Introduced more priorities for the LGC board to consider including programs assisting with veterans, expanding access to MOUD in correctional facilities, corrections-based reentry programming, and narrowing the victim services priority to target restitution enhancements.
            - The PIGF program has become very competitive, so it was delayed this year. Cahn wants to ensure enough time to get valuable feedback from the board and develop the NOFA so it can be released in February. This would also ensure sufficient time for

applicants to write successful applications and time to deliberate awards.

- Chair Thompson agrees that it would be beneficial for locals to have the NOFA and awards earlier so that the funding is in place when the state fiscal year starts on July 1st.
- Chair Thompson asks where these listed priorities have played into who received funding.
- Cahn explains that these priorities play into focusing the funding efforts. If an application targets one of these communities/initiatives in a way that it is at least 50% of their programming, they get additional points factored into their overall score. This makes the applicant more competitive and can even make or break if they end up receiving funding.
- Chair Thompson mentioned in regard to the MOUD priority, locals are required to do reentry programming, medication, etc., and she asks if whether something is mandated by law factors into the scoring.
- Cahn clarifies that the priority to consider is *expanding* access to MOUD, as not all facilities are offering methadone yet. So, hopefully those applying for funding through this grant program will then have the ability to implement MOUD. Similarly, corrections-based reentry programs look vastly different across facilities. Some do not have very robust reentry programs and only offer information upon release, so PIGF could improve that.
- Chair Thompson asks Director Ben Stevenson if Montgomery County has trouble placing individuals with mental health issues when they leave the jails.
    - Director Stevenson indicates that there is absolutely trouble with placement. They are seeking to build a new diversion and deflection center. Hospitals are experiencing an influx in ER visits and a constant lack of bedspace not only to divert from the jail but also to address community needs without criminal justice involvement.
- Chair Thompson notes that they have been made the de facto mental health institutions and would like to build up the therapeutic communities within detention centers.
- Chair Thompson requests adding therapeutic resources and infrastructure to the PIGF priorities, which Cahn will put on list.
- Captain Daniel Lasher would like to see things that are mandated be the main priorities, such as MOUD. He believes priorities such

as incarcerated LGBTQ+ individuals are only a small percentage of the people they serve and could stay on the list but below mandated programs.
- Chair Thompson worries that the top 3 priorities starting with "incarcerated" are already encompassed in what is happening in the jails now, suggesting the priorities may be outdated.
- Captain Lasher adds that there does not seem to be a tremendous amount of financial resources needed for those top 3 priorities.
- Cahn adds that expanding access to diversion programming is something we would like to see on this list as well.
- Chair Thompson agrees, especially as inpatient treatment has many logistical things to consider like transportation and other services that go unnoticed.
- This list is not final, the board will further discuss and finalize FY26 priorities at the next meeting.

- **LGC Recommendations, Chair Thompson**
    - Introduces her draft of survey recommendations formed in response to the JRI Budgetary Requirements on Local Detention Centers report from 2016.
    - She wants to see where local detention centers are today compared to 2016's data.
    - Included overview for the JRA, its data-driven approach, and the duties of the Local Government Commission.
    - **JRA-related pre-trial data**
    - Chair Thompson suggests that the landscape is different since JRA began in 2016, and she wants to compare data to determine what works and what does not.
        - Captain Lasher believes that it is an excellent idea. He appreciates that she indicates all the roles of the LGC because they have a lot more they could be engaged in and be contributing.
        - Director Stevenson agrees that a lot of things have changed, even in larger jurisdictions. Montgomery County recently collected a 10-year snapshot of their population, and it is completely different now. He needs to know where to adjust personnel and funding to meet current needs.
        - Chair Thompson notes that her jurisdiction now tracks offenses like murder and first-degree assault, which they have not had much issue with in the past. She also predicts more juveniles coming into local detention centers and a shift in ICE detainees.
        - She also brings up the agreement that locals can enter with DPSCS to move prisoners back to local detention centers in their home jurisdiction for the end of their sentence to aid with reentry. She is finding that prisoners are not wanting to come back due to less freedom with locals.

- Captain Lasher notes that one of the big selling points of JRA was how it was going to lower populations across the state, but all of that and the virtual elimination of bail has caused his population to skyrocket as most are now held without bond.
- Director Margaret Chippendale shares that she has told DPSCS not to send her any women, because they do not want to go back to the locals due to this aforementioned lack of freedom. With DPSCS, women have far more ability to move around the compound and more privileges.
- Director Stevenson has been working on an agreement with DPSCS to do that program for free, as he has an empty pre-release unit that has more freedom than some other local detention centers.
- Chair Thompson notes that if it has not worked in 8 years, it probably will not and suggests placing more focus on at-home detention or day reporting to unite them with their communities.
- Warden LaMonte Cooke says it seems someone is always getting taken to hospital for physical or mental health issues. They are possibly now having the most active medical program among the Eastern Shore LDCs.
- Warden Charles Scott agrees that no one with the privileges and access they have in state facilities would want to move to a local one. Locals do not get to take advantage of programming funds because people are not qualifying for it quickly enough. He expresses a constant lack of communication and assistance between locals and DPSCS or other behavioral/mental health agencies.
- Captain William Jolly likens his situation to Warden Cooke's. He says numbers are down (partially because of pretrial) but also dealing with the medical issues.
- Major Dennis Harmon's numbers are going up, and he is also experiencing increased issues dealing with mental health as there is a lack of support.
- Director Ryan Ross' population has gone up in the last year, many people being brought in are dealing with behavioral health issues.
    - Only about 3 incarcerated individuals have taken advantage of the DPSCS agreement.
- Cahn recommends focusing on the first recommendation for the pretrial data regarding the 2016 report.
    - Cahn and her team will work on putting together the survey in the next couple weeks that will be used to collect data related to this recommendation.
- Cahn also states that a pretrial supervision report is something everyone should be submitting to help target their efforts.
- Cahn will soon survey the board on both PIGF priorities and pretrial data.

    - **Alternatives to incarceration survey**
        - N/A

- **Open Discussion**
    - Director Ross discusses the summit Chief Judge Morrissey is planning for May.
    - Director Ross hopes this will provide more long-term solutions and allow locals to better collaborate with MDH as well. The current proposed solutions are more sub-plans that will ensure the larger goal can be achieved. MDH needs to take action on this and help certify people are getting placed/committed to the proper facility and have access to the proper services.

- **Closing Remarks, Chair Thompson**
    - Next meeting is December 2nd, 2024.