

2024 Report of the Justice Reinvestment Oversight Board

State Government Article, § 9-3212

Wes Moore
Governor

Aruna Miller
Lt. Governor

Dorothy J. Lennig, Esq.
Executive Director
Governor's Office of Crime Prevention and Policy

Submitted by:
Governor's Office of Crime Prevention and Policy

Contact: Brandi Cahn
(410) 991-5369 | Brandi.Cahn1@maryland.gov

December 30, 2024

WES MOORE
Governor

ARUNA MILLER
Lieutenant Governor

Maryland
GOVERNOR'S OFFICE OF CRIME PREVENTION AND POLICY

DOROTHY LENNIG
Executive Director

December 30, 2024

The Honorable Wes Moore
Governor of Maryland
100 State Circle
Annapolis, MD 21401

The Honorable William C. "Bill" Ferguson IV
President of the Senate
State House, H-107
Annapolis, MD 21401-1991

The Honorable Adrienne Jones
Speaker of the House of Delegates
State House, H-101
Annapolis, MD 21401

RE: State Government Article § 9-3212 (MSAR #10907)

Dear Governor Moore, President Ferguson, and Speaker Jones:

As required by § 9-3212 of the State Government Article, please find an enclosed copy of the Justice Reinvestment Oversight Board's *2024 Report of the Justice Reinvestment Oversight Board*, submitted by the Governor's Office of Crime Prevention and Policy. This report includes information regarding the activities of the Justice Reinvestment Oversight Board and the Local Government Justice Reinvestment Commission during 2024. It also identifies allocated grant funding from the Performance Incentive Grant Fund (PIGF) to help reduce Maryland's incarcerated population.

Should you have any questions relating to the information provided in this report, please feel free to contact me at 410-697-9338.

As required, five color copies will be sent to the DLS Legislative Library.

Sincerely,

Dorothy J. Lennig, Esq.
Executive Director

cc: Sarah Albert, Department of Legislative Services (5 copies)

Table of Contents

Acknowledgments **2**
Roster of Members **3**
Justice Reinvestment Oversight Board 3
Justice Reinvestment Advisory Board 4
Local Government Justice Reinvestment Commission 5
Introduction **6**
Background **6**
Justice Reinvestment Boards and Commission **7**
Activities of the Oversight Board 7
Activities of the Advisory Board 10
Activities of the Local Commission 11
Performance Incentive Grant Fund **12**
Data Implications **15**
Carceral Population Data 15
Recidivism Data 17
Conclusion **17**

Acknowledgments

This *2024 Report of the Justice Reinvestment Oversight Board* is the result of valuable input and dedication from numerous criminal justice stakeholders, including State and local government officials, law enforcement, state's attorneys, victims' rights representatives, community-based organizations, and individuals with lived experience. Those involved in these efforts continue to be generous with their time, and the Governor's Office of Crime Prevention and Policy is grateful for their active participation.

Roster of Members

Justice Reinvestment Oversight Board

The Justice Reinvestment Oversight Board is composed of various criminal justice stakeholders, and a Chair appointed by Governor Wes Moore.

Judge Philip Caroom
Board Chairman, Anne Arundel Circuit Court

Mary Ann Thompson
Vice Chair, St. Mary's County Detention and Rehabilitation Center

Vacant
Maryland Senate

Delegate Charlotte Crutchfield
Maryland House of Delegates

Dorothy J. Lennig, Esq.
Governor's Office of Crime Prevention and Policy

Secretary Carolyn Scruggs
Department of Public Safety and Correctional Services

Commissioner Ernest Eley
Maryland Parole Commission

Major Scott Keyser
Maryland State Police

Chief Deputy Attorney General Candace McLaren Lanham
Office of the Attorney General

Natasha Dartigue
Office of the Public Defender

Christina Jorge-Tunon
Department of Budget and Management

Vacant
Maryland Department of Health

Mary Ann Thompson
Local Government Commission

Scott Shellenberger
Baltimore County State's Attorney

Chief Judge John Morrissey
District Court of Maryland

Judge Brett Wilson
Washington County Circuit Court

Erin Roth
Department of Labor, Licensing, and Regulation

Sheriff Jim Dewees
Carroll County Sheriff's Office

Walt J. Pesterfield
Baltimore County Department of Corrections

Mary Ann Thompson
St. Mary's County Detention and Rehabilitation Center

Chief Gregory Der
Howard County Police Department

Dr. Kisha Davis
Montgomery County Health Department

Dr. Tonii Gedin
Anne Arundel County Department of Health

Prendi Garcia
Law Enforcement Representative

Danielle Cox
Direct Experience Teaching Incarcerated Individuals Representative

William Henry
Victims of Crime Representative

Justice Reinvestment Advisory Board

The Justice Reinvestment Advisory Board consists of criminal justice stakeholders selected by the Justice Reinvestment Oversight Board, and is chaired by the Executive Director's designee from the Governor's Office of Crime Prevention and Policy.

Bethany Young
Chair, Governor's Office of Crime Prevention and Policy

Jamin Ford
Division of Parole and Probation

Lenora Dawson
National Association for the Advancement of Colored People

Ama S. Frimpong-Houser
CASA de Maryland

Yanet Amanuel
American Civil Liberties Union of Maryland

Judge Carlos Acosta
Maryland State Bar Association

Victoria Reaves
Maryland Network Against Domestic Violence

Lisae C. Jordan, Esq.
Maryland Coalition Against Sexual Assault

Jennifer Corbin
Anne Arundel County Crisis Response System

Debra Carr
Job Opportunities Task Force

Bill Gaertner
Gatekeepers

Cailey Locklair
Maryland Retailers Association

Bob Clegg
Maryland Chamber of Commerce

Local Government Justice Reinvestment Commission

The Local Government Justice Reinvestment Commission includes members from each jurisdiction and an appointed Chair.

Warden Mary Ann Thompson
Chair, St. Mary's County

Captain Daniel Lasher
Allegany County

Administrator Michael Borgese
Anne Arundel County

Stefanie Mavronis
Baltimore City

Director Walt Pesterfield
Baltimore County

Captain Timothy Fridman
Calvert County

Warden Charles Scott
Caroline County

Major Dennis Harmon
Carroll County

Lt. William Jolly
Cecil County

Director Ryan Ross
Charles County

Interim Director Don Satterfield
Dorchester County

Assistant Director Randy Martin
Frederick County

Christian Mash, Esq.
Garrett County

Captain Wayne Ramsey
Harford County

Director Margaret Chippendale
Howard County

Warden Herbert Dennis
Kent County

Director Ben Stevenson
Montgomery County

Vacant
Prince George's County

Warden LaMonte Cooke
Queen Anne's County

Sheriff Ronnie Howard
Somerset County

Deputy Director Joseph Hughes
Talbot County

Maylon Campher
Washington County

Director Timothy R. Bozman
Wicomico County

Kris Heiser, Esq.
Worcester County

Introduction

In accordance with § 9-3212 of the State Government Article, the Justice Reinvestment Oversight Board (Oversight Board) must submit a report to the Governor and the General Assembly by December 31 of each year as it relates to its activities and the activities of the Local Government Justice Reinvestment Commission (Local Commission).

Pursuant to its charge, this *2024 Report of the Justice Reinvestment Oversight Board* includes information regarding the activities of the Oversight Board, the Justice Reinvestment Advisory Board (Advisory Board), and the Local Commission during calendar year 2024. It also identifies allocated grant funding from the Performance Incentive Grant Fund (PIGF) and provides an overview of Maryland's average daily incarcerated population. For information regarding prior activities and reports, please visit the Governor's Office of Crime Prevention and Policy's (Office) website at https://gocpp.maryland.gov/reports-and-publications/.

Background

Section 9-3202 of the State Government Article, which was established by Chapter 515 of 2016 (Senate Bill 1005), created the Oversight Board to provide oversight and guidance on the implementation of the Justice Reinvestment Act (JRA). Pursuant to its charge, the Oversight Board must:

- Monitor the progress and compliance of the implementation of the recommendations of the Justice Reinvestment Coordinating Council;
- Consider the recommendations of the Local Commission and any legislation, regulations, rules, budgetary changes, or other actions taken to implement the recommendations of the Justice Reinvestment Coordinating Council;
- Make additional legislative and budgetary recommendations for future data-driven, fiscally sound criminal justice policy changes;
- Collect and analyze data submitted under § 9–3208 of this subtitle regarding pretrial detainees;
- Collaborate with other stakeholders to create performance measures to track and assess the outcomes of the laws related to the recommendations of the Justice Reinvestment Coordinating Council;
- Monitor administrative release under § 7–301.1 of the Correctional Services Article and determine whether to adjust eligibility considering the effectiveness of administrative release and evidence-based practices;
- Create performance measures to assess the effectiveness of the grants administered through the PIGF grant program; and

- Consult and coordinate with the Local Commission and other units of the State and local jurisdictions concerning justice reinvestment issues.

It also requires the Oversight Board to determine the annual savings from the implementation of the recommendations of the Justice Reinvestment Coordinating Council in collaboration with the Department of Public Safety and Correctional Services.

In addition, § 9-3207 of the State Government Article required the Oversight Board to establish the Advisory Board, consisting of criminal justice stakeholders, to assist in analyzing the efficacy and outcomes of JRA's implementation. Members participate in regular convenings and refer topics for policy development to the Oversight Board.

Furthermore, § 9-3211 of the State Government Article established the Local Commission to give local government a voice in the JRA implementation process. It also charged the Local Commission to:

- Advise the Oversight Board on matters related to legislation, regulations, rules, budgetary changes, and all other actions needed to implement the recommendations of the Justice Reinvestment Coordinating Council as they relate to local governments;
- Make recommendations to the Oversight Board regarding grants to local governments from the PIGF grant program; and
- Create performance measures to assess the effectiveness of the grants.

Justice Reinvestment Boards and Commission

Under the leadership of Chairs Judge Philip Caroom, Director Bethany Young, and Warden Mary Ann Thompson, and with the support of staff from the Office, the Oversight Board, the Advisory Board, and the Local Commission coordinated efforts to enhance implementation of the law to ensure it affects the desired changes in Maryland's prison and case outcomes. Through this partnership, member agencies monitored implementation successes and addressed roadblocks to performance measurement. Specifically, the Oversight Board focused on understanding existing agency frameworks and evaluating services; the Advisory Board discussed current challenges across the criminal justice system and priorities that could be addressed through the Justice Reinvestment Initiative; and the Local Commission monitored PIGF subrecipients, determined PIGF performance measures and priority areas, and continued efforts to improve local coordination and information sharing.

Activities of the Oversight Board

In 2024, the Oversight Board met on five occasions to provide updates on placement times for court-ordered treatment, revocation caps[1], PIGF funding and subrecipient-reported performance measures, and departmental presentations focused on existing State and local programming. Chairman Judge Philip Caroom and the Office engaged with State and local government, community-based organizations, and individuals with lived experience to solicit feedback and progress with the continuity of the Justice Reinvestment Initiative (*as described in the **State Agency Efforts** and **Local and Community-Based Efforts** sections below*).

Legislation Impacting JRA Initiatives

In 2024, the Oversight Board reviewed legislation passed during the 2024 legislative session related to law enforcement, corrections, and criminal law and procedure to identify overlap with JRA programs and potential impacts on State and local corrections populations (*as listed below*). Going forward, the Oversight Board will request updates on these new directives to monitor any resulting change in detention and recidivism trends.

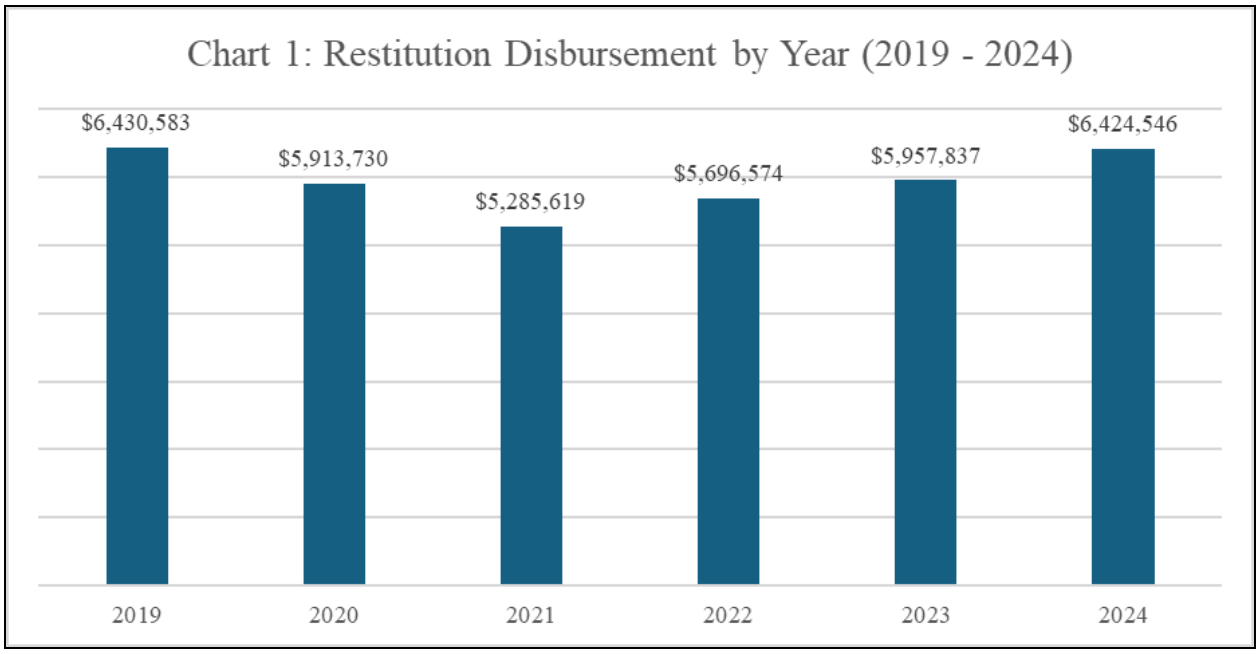
- Chapter 836 of 2024 (Senate Bill 134): *Office of the Correctional Ombudsman - Establishment and Funding*: Establishes the Office of the Correctional Ombudsman; authorizes the Oversight Board to make a recommendation for the distribution of money from PIGF to the office for FY 2025 only; requires the office to conduct investigations, reviews, and assessments of administrative acts taken by the Department of Public Safety and Correctional Services, by the Department of Juvenile Services, or in relation to individuals confined by either department; etc.
- Chapters 936 and 937 of 2024 (Senate Bill 1036/House Bill 1037): *Task Force on the Creation of a Division of Returning Citizens and Expanded Reentry Services - Establishment*: Establishes the Task Force on the Creation of a Division of Returning Citizens and Expanded Reentry Services to identify and assess the reentry services that exist in the State; identify gaps in reentry services currently provided in the State; assess the markers of successful reentry; ensure that the recommendations of the task force equally consider returning citizens regardless of gender; develop a plan to establish a Division of Returning Citizens within the Department of Public Safety and Correctional Services; and develop a plan to expand specified services for individuals in the State after release from incarceration.
- Chapters 946 and 945 of 2024 (Senate Bill 623/House Bill 209): *Prison Education Delivery Reform Commission*: Establishes the Prison Education Delivery Reform

[1] Revocation caps for technical violations (i.e., violations not involving new crimes) of parole and probation: 1st offense – up to 15 days; 2nd – up to 30 days; 3rd – up to 45 days; 4th and subsequent – judicial discretion up to the remainder of the sentence.

Commission to develop recommendations relating to education and its impact on the criminal justice system.

Victim Restitution

The Oversight Board received updates from the Restitution Workgroup on the collection and disbursement of victim restitution. Based on the data presented, with the exception of 2024, restitution collection has trended downward since the enactment of JRA (*as illustrated in **Chart 1***). In the absence of co-chairs, the Restitution Workgroup requested guidance from the Oversight Board on continuing their efforts. At the September 2024 Oversight Board meeting, the Oversight Board recommended that 5% of the FY 2026 PIGF funding be designated to enhance victim restitution. The Office identified two new workgroup co-chairs: Tiffany Bright, the Director of Victim Services for the Office of the Attorney General, and Jessica Dickerson, the Victim Services Coordinator for the Department of Juvenile Services. The workgroup will resume in January under Ms. Bright and Ms. Dickerson's leadership, focusing on improving access to legal services, exploring additional funding sources to compensate victims, collecting data from stakeholders, and exploring a towing fees forgiveness program. The Workgroup will work closely with the State Board for Victim Services, also staffed by the Office, and provide updates as requested by the Oversight Board.



State Agency Efforts

The Oversight Board received presentations from the Department of Public Safety and Correctional Services (DPSCS) on prison reduction efforts, reentry programming, three-year

recidivism trends,[2] correctional education, and the Department of Corrections (DOC) population statistics. In 2024, DPSCS made several policy changes to further reduce the sentenced prison population and improve case outcomes. These policy changes include the expansion of home detention capacity, piloted changes for security reduction protocols, and the enactment of Chapter 98 of 2024, which allows an individual under the supervision of the Division of Parole and Probation to accrue earned compliance credit and reduce the period of active supervision even if they are not up to date on supervision fee payments.

DPSCS also updated the Oversight Board on the DOC's reentry efforts, which include expanded partnerships with community-based organizations, State and federal identification partners, the Department of Labor, the Department of Health, the Department of Juvenile Services, and the Department of Human Services. Leveraging these partnerships ensures individuals leaving DPSCS' supervision build and sustain the skills and relationships needed to maintain a successful reentry.

Furthermore, in 2024, Governor Wes Moore announced that DPSCS will cancel the debt for outstanding mandatory, parole, and administrative release supervision fees and drug testing fees for individuals currently under the Division of Parole and Probation's supervision. This action will relieve administrative debt for 6,715 parole, mandatory, and administrative cases and offer a second chance for individuals who have served their time without bearing the financial burden of administrative fees.

Local and Community-Based Efforts

The Oversight Board solicited reentry-related presentations from local government organizations and community-based organizations. Presentations from the Prince George's County State's Attorney's Office highlighted their efforts to reduce recidivism among the emerging adult population, and the Anne Arundel County Department of Corrections shared valuable insight on their newly operational one-stop reentry hub.

The Oversight Board also invited community-based organizations and individuals with lived experience to share their perception of how the criminal justice system can be improved. Advocates expressed potential concerns over the lack of education surrounding incarcerated individuals preparing for parole, difficulties in obtaining employment and housing upon release, and the lack of sufficient behavioral health programming.

Next Steps

[2] At the November 2024 Oversight Board meeting, DPSCS presented recidivism trends that examined individuals who were released in FY 2021, and tracked over a three-year period to determine one-, two-, and three-year cumulative recidivism rates. Please refer to the Recidivism Data section for more information.

The next Oversight Board meeting will be held in February 2025. At that meeting, the Oversight Board will explore expanding certificates of rehabilitation eligibility and continue to develop budgetary and legislative recommendations that advance the Justice Reinvestment Initiative. For additional information regarding the Oversight Board, including meeting agendas and minutes, please visit the Office's website at: https://gocpp.maryland.gov/councils-commissions-and-workgroups/justice-reinvestment-oversight-board/.

Activities of the Advisory Board

The Advisory Board convened four times in 2024 to identify strategies to increase engagement and collaboration with the Oversight Board and Local Commission. The Advisory Board also received presentations based on previously identified research areas, including vocational and educational programming and vital documentation protocols in the State's DOC. To build upon current efforts, the Advisory Board recommended further exploration into the partnership between DPSCS and the Department of Labor to better understand linkages to gainful employment upon reentry.

Next Steps

In 2025, the Advisory Board will review recommendations from the Maryland Equitable Justice Collaborative to further analyze best practices in preparing incarcerated individuals for release and supporting returning citizens as they leave jails and prisons to maximize their success and minimize recidivism. For additional information regarding the Advisory Board, including meeting agendas and minutes, please visit the Office's website at https://gocpp.maryland.gov/councils-commissions-and-workgroups/justice-reinvestment-advisory-board/.

Activities of the Local Commission

Under the leadership of Warden Mary Ann Thompson, the Local Commission convened four times in 2024. Members worked to guide the Local Commission's recommendations for priority funding areas under the FY 2026 PIGF grant program. Specifically, the Local Commission identified the following priorities for increased or expanded programming:

- Justice-Involved Individuals with Behavioral Health Conditions
- Corrections-Based Reentry Hubs
- Victim Restitution Enhancement
- Rural Communities
- Justice-Impacted Women
- Justice-Impacted Veterans

The Local Commission also reviewed performance measures reported by PIGF subrecipients (*as described in the Performance Incentive Grant Fund (PIGF) section*). Using the reported measures, the Local Commission will continue to assess gaps and analyze local best practices to identify future funding priority areas under the grant program.

Next Steps

The Local Commission will conduct a series of JRA-related surveys to gather and analyze local detention data to target reinvestment funding. To view additional information regarding the Local Commission, including meeting agendas and minutes, please visit the Office's website at: https://gocpp.maryland.gov/councils-commissions-and-workgroups/local-government-justice-reinvestment-commission/.

Performance Incentive Grant Fund

Section 9-3209 of the State Government Article established PIGF to utilize the savings from the implementation of the recommendations of Maryland's Justice Reinvestment Coordinating Council. It also requires the Office to administer the fund based on recommendations from the Oversight Board. The primary purpose of the PIGF program is to reduce Maryland's state and local incarcerated population through appropriate diversion, deflection, service provision, and recidivism reduction resources.

In FY 2024, the Office awarded approximately $14.9 million to 49 subrecipients to reduce the incarcerated population in Maryland (*as illustrated in **Table 1***). [3]

Table 1: FY 2024 PIGF Grant Awards

Grant No.	Implementing Agency	Project Title	Award Amount	Jurisdiction
PIGF-2024-0001	Sexual Assault/Spouse Abuse Resource Center, Inc. (SARC)	Category B: Abuser Intervention Program	$100,007.00	Harford
PIGF-2024-0002	Calvert County Health Department	FY24 PIFG Grant Narrative – Calvert Center for Change Abuse Intervention Program	$224,626.63	Calvert
PIGF-2024-0003	Garrett County Board of County Commissioners	Pretrial Services Case Management and Medication Assisted Treatment	$161,442.74	Garrett
PIGF-2024-0004	HARBEL Community Organization, Inc.	HARBEL CREW Juvenile Diversion Support and Behavioral Health Program	$396,375.00	Baltimore City
PIGF-2024-0005	St. Mary's County State's Attorney's Office	The Office of the State's Attorney for St. Mary's County Victim Coordination Services	$271,861.32	St. Mary's

[3] For the purpose of this report, the Office extracted data from its Grants Management System on December 9, 2024, to capture all FY 2024 PIGF grant awards, to include the grant number, implementing agency, project title, award amount, and jurisdiction of each grant.

PIGF-2024-0006	Washington County Sheriff's Office	Day Reporting Center—Parenting, Behavioral Health, and Monitoring Services	$172,220.64	Washington
PIGF-2024-0007	Wicomico Partnership for Families & Children (LMB)	FY24 Supported Education	$115,925.69	Wicomico
PIGF-2024-0008	Maryland Reentry Resource Center Inc.	Maryland Reentry Resource Center Case Manager, Client Transportation and Support Services	$111,000.00	Anne Arundel
PIGF-2024-0009	HealthCare Access Maryland, Inc.	Returning Citizens Community Connections	$460,779.75	Baltimore City
PIGF-2024-0010	No Struggle No Success, Inc.	NSNS Youth & Adult Reentry	$500,000.00	Baltimore City
PIGF-2024-0011	Voices of Hope, Inc.	Peer Supported Reentry and Recovery Services in Cecil County	$112,860.64	Cecil
PIGF-2024-0012	Tuerk House Inc.	Tuerk House Performance Incentive Project 2023	$500,000.00	Baltimore City
PIGF-2024-0013	PREPARE Inc	PREPARE - Parole Hearing Preparation Program to include Reentry Plan Building	$436,050.53	Baltimore City
PIGF-2024-0014	American Witness Inc. DBA Baltimore Witness	Baltimore Witness Victim Notification System - Improving information infrastructure to support victims of violent crime	$493,900.00	Baltimore City
PIGF-2024-0015	Kent County State's Attorney's Office	Kent County Comprehensive Recidivism Reduction Project	$162,970.58	Kent
PIGF-2024-0016	Heartly House, Inc.	Abuse Intervention Program Expansion	$91,235.40	Frederick
PIGF-2024-0017	Howard County Department of Corrections	Reentry, Recovery & Rehabilitation	$470,677.42	Howard
PIGF-2024-0018	Lead4Life, Inc.	Reentry Initiative for Adults with a Behavioral Health Disorder (RI)	$482,730.52	Montgomery
PIGF-2024-0019	The Nolita Project Inc	The Gateway Project	$214,890.00	Baltimore City
PIGF-2024-0020	Allegany County Board of Commissioners	Allegany County Detention Center PIGF FY2024	$229,526.57	Allegany
PIGF-2024-0021	Maryland Office of the Public Defender	Co-Occurring Diversion Project	$243,839.15	Baltimore City
PIGF-2024-0022	DXT Therapeutic Foundation Inc	Transformative Diversion Program	$349,147.00	Prince George's
PIGF-2024-0023	St. Ambrose Housing Aid Center, Inc.	180 Homeshare	$178,043.58	Baltimore City
PIGF-2024-0024	Carroll County Sheriff's Office	FY2024 CCSO - PIGF funding for MAT Program gaps	$236,891.00	Carroll
PIGF-2024-0025	Hagerstown Goodwill Industries, Inc. DBA Horizon Goodwill Industries	Hagerstown Goodwill Reentry Program	$214,480.10	Washington

PIGF-2024-0026	Montgomery County, Maryland	Intimate Partner Prevention Program	$90,923.65	Montgomery
PIGF-2024-0027	Family Crisis Center of Baltimore County, Inc.	Abuser Intervention Expansion and Victim Safety Enhancement	$500,000.00	Baltimore County
PIGF-2024-0028	Community Mediation Maryland, Inc.	Prisoner Re-entry Mediation, Conflict Resolution Training, with Release Kit Distribution Program	$317,769.02	Montgomery
PIGF-2024-0029	MD Department of Juvenile Services	Bridging Community Supports for Emerging Adults	$401,193.83	Baltimore City
PIGF-2024-0030	Inner County Outreach	Inner County Outreach: 2nd Chance Family & Individual Services	$293,347.02	Harford
PIGF-2024-0031	Living Classrooms Foundation	Category B: Project SERVE Employment Training and Re-entry Program	$157,949.27	Baltimore City
PIGF-2024-0032	TurnAround, Inc. (Baltimore County)	Enhancing Victim Services and Abuser Intervention Programs	$243,503.00	Baltimore County
PIGF-2024-0033	Washington County Health Department	Washington County Law Enforcement Assisted Diversion	$164,731.65	Washington
PIGF-2024-0034	Neighborhood Service Center, Inc.	NSC Talbot Alternatives to Incarceration	$481,805.96	Talbot
PIGF-2024-0035	Bon Secours of Maryland Foundation, Inc.	Bon Secours Community Works Returning Citizens & and Violence Reduction Program	$122,790.36	Baltimore City
PIGF-2024-0036	Gatekeepers Corporation	Washington County Re-entry Services and Pre-trial Services	$499,520.00	Washington
PIGF-2024-0037	Vehicles For Change, Inc.	Vehicles for Change- Full Circle Auto Repair and Training Program	$262,773.46	Baltimore County
PIGF-2024-0038	The Hive MD, Inc. (formerly Together We Own It, Inc.)	Restorative Parenting	$105,124.01	Carroll
PIGF-2024-0039	My Covenant Place	Expanding Access for Certified AIP/Violence Intervention & Behavioral Health Treatment, Resources, and Services (GOAL 2&3)-Continuation	$402,012.79	Prince George's
PIGF-2024-0040	Easter Seals Serving DC-MD-VA Inc.	A Comprehensive Strategy for Re-entering Citizens in Anne Arundel County	$369,682.01	Montgomery
PIGF-2024-0041	PIVOT Inc.	PIVOT Women's Reentry & Workforce Development Program	$500,000.00	Baltimore City
PIGF-2024-0042	Damascus House Community Development Corporation (DHCDC)	G-RISTORe	$327,884.97	Prince George's
PIGF-2024-0043	The Jude House Inc	Family, Wellness and Reentry Treatment and Services	$491,785.46	Charles
PIGF-2024-0044	The Chris Wilson Foundation Inc	The Master Plan Program Maryland Expansion	$436,907.85	Baltimore City

PIGF-2024-0045	YWCA of Annapolis and Anne Arundel County	Alternatives to Incarceration for Perpetrators of Intimate Partner Violence	$407,992.00	Anne Arundel
PIGF-2024-0046	Anne Arundel County Community Action Agency, Inc.	Enhanced Behavioral Health Services in Anne Arundel County Detention Facilities	$422,106.00	Anne Arundel
PIGF-2024-0047	Maryland Network Against Domestic Violence	Statewide AIP Coordination and Training	$178,861.77	Anne Arundel
PIGF-2024-0048	House of Ruth Maryland, Inc.	House of Ruth Maryland Abuse Intervention Program	$500,000.00	Baltimore City
PIGF-2024-0049	Listening is Key, LLC	Listening Is Key Rehabilitation and Reintegration Services	$271,702.00	Montgomery
	Total		**$14,881,847.34**	

Based on the quarterly submission of performance measure data, awarded subrecipients reported the following outcomes in FY 2024 (July 1, 2023 - June 30, 2024):

- 20,556 enrolled in program
- 9,557 referrals
- 8,768 screened for benefit and medical insurance eligibility
- 7,191 screened for behavioral healthcare needs
- 6,496 screened for housing services
- 6,057 completed the program
- 6,046 connected to a behavioral health provider
- 4,864 connected to benefits and medical insurance
- 1,817 connected to housing services
- 677 placed in a job
- 203 arrested for a new crime within a year
- 12 arrested for a new crime within a year of completing the program
- 5 returned to prison for violating a condition of supervision within one year

Data Implications

Carceral Population Data

Local Data

Using data provided by DPSCS, to include data reported by local correctional facilities, the Office examined Maryland's average daily jail population, consisting of the total jail population, the sentenced population, and the pretrial population between FY 2018 and FY 2024. As illustrated in **Table 2**, the total jail population decreased by 9.29%, from 9,145 in FY 2018 to

8,295 in FY 2024. Over the same period, the sentenced population decreased by 47.02%, from 2,688 to 1,424, and the pretrial population increased by 6.41%, from 6,457[4] to 6,871.

In addition, between FY 2018 and FY 2019, the total jail population decreased by 9.84%, the sentenced population decreased by 20.16%, and the pretrial population decreased by 2.76%. In FY 2020, the total jail population decreased by an additional 6.5%, and the sentenced and pretrial populations decreased by 19.62% and 4.71%, respectively. Between FY 2020 and FY 2021, the State witnessed a drastic change in which the sentenced population decreased by 51.54%, from 1,725 to 836, and the pretrial population increased by 7.52%, from 5,983 to 6,433; overall, the total jail population decreased by 5.71%. These pronounced changes were likely due to the COVID-19 pandemic. In FY 2022, the total jail population increased by 8.41% compared to FY 2021, and the sentenced and pretrial populations increased by 34.69% and 4.99%, respectively. In FY 2023, the sentenced population increased by an additional 14.3%, and the pretrial population increased by 0.38%, which resulted in an overall increase of 2.63% for the total jail population. In FY 2024, the sentenced and pretrial populations increased by 10.64% and 1.34%, respectively, and the total jail population increased by 2.57%.

Table 2: Average Daily Local Population in Maryland by State Fiscal Year

Average Daily Populations	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025**
Total Jail*	9,145	8,245	7,709	7,269	7,880	8,087	8,295	8,415
Sentenced	2,688	2,146	1,725	836	1,126	1,287	1,424	1,414
Pretrial	6,457	6,279	5,983	6,433	6,754	6,780	6,871	7,001

*Please note that the total jail population accounts for the sentenced population and the pretrial population.

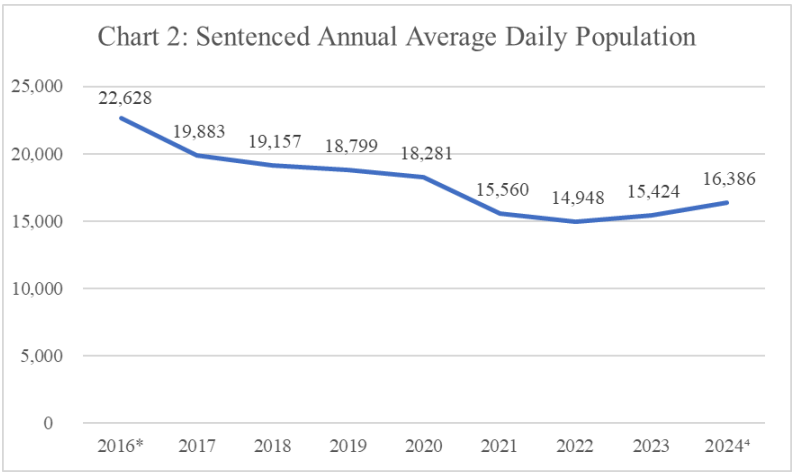
**This includes a partial year of data which covers from July 1, 2024 to October 1, 2024.

State Data

Since the enactment of JRA, the average daily sentenced population in Maryland has declined by 17.6%, from 19,833 in 2017 to 16,386 in 2024[5]. Prior to the COVID-19 pandemic, the sentenced population decreased at an average rate of nearly 3% each year between 2017 and 2020. The state witnessed a more significant decline of 18% in the average daily sentenced population across two years, from 18,281 in 2020 to 14,948 in 2022, largely due to the unanticipated effects of the pandemic. Post-pandemic prison population rates have increased by approximately 9.6%, with the population totaling around 16,386 as of October 2024 (*as illustrated in **Chart 2***).

[4] It is important to note that while FY 2018 began on July 1, 2017, the effective date for the JRA was October 1, 2017. Therefore, there are three months of data included for FY 2018 that may not fully speak to the ongoing efforts of the JRA to lower the State and local incarceration population.

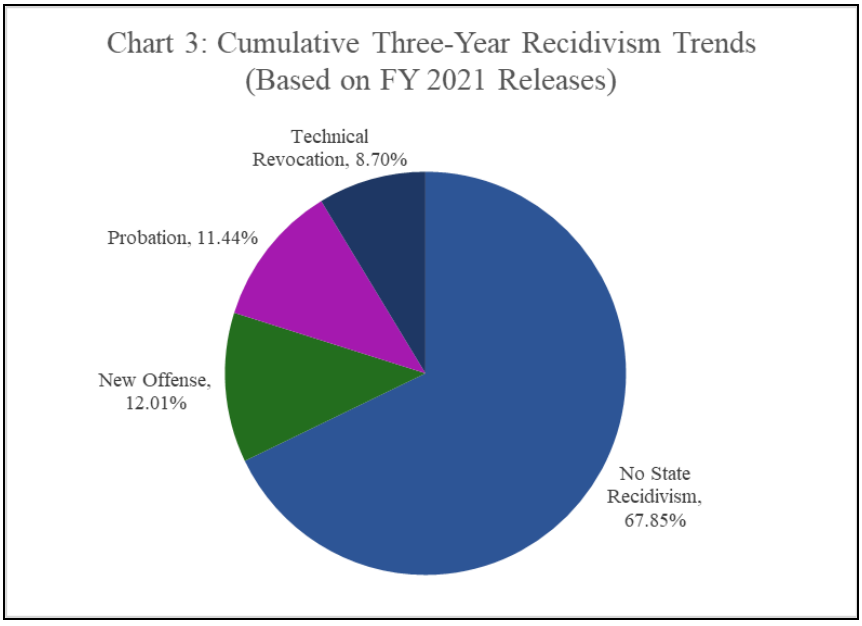
[5] Please note that data for 2024 is preliminary and current as of October 1, 2024; therefore, it is subject to change as more complete data is included.



*Data for 2016 is included above to show the average daily sentenced population before the JRA going into effect.

Recidivism Data

Based on DPSCS' recent recidivism analysis that examined individuals who were released in FY 2021 (32.15%) and tracked over three years to determine cumulative recidivism trends, 67.85% did not return to State custody after the three years, 12.01% returned for a new offense, 11.44% returned for violating a condition of probation, and 8.7% returned on a technical revocation (*as illustrated in **Chart 3***). For more information on recidivism trends and/or correctional data, please refer to DPSCS' website at: https://dpscs.maryland.gov/publicinfo/publications/statistics.shtml.



Conclusion

Under the leadership of Chairs Judge Philip Caroom, Director Bethany Young, and Warden Mary Ann Thompson, and with staff support from the Office, the Oversight Board, the Advisory Board, and the Local Commission will continue to promote evidence-based behavioral health services as well as holistic reentry programming throughout the State. These efforts will continue through its existing partnership to address the following goals:

- The Oversight Board will continue to develop legislative and budgetary recommendations that advance the Justice Reinvestment Initiative.
- The Advisory Board will work to increase interagency data sharing to promote successful reentry outcomes.
- The Local Commission will continue to monitor subrecipients' performance and receive quarterly updates from subrecipients to inform future reinvestment recommendations.